

General Assembly

Raised Bill No. 5504

February Session, 2010

LCO No. 2330

*02330

Referred to Committee on Energy and Technology

Introduced by: (ET)

AN ACT CONCERNING SITING OF CELL PHONE TOWERS NEAR SCHOOLS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Section 16-50p of the general statutes is repealed and the 2 following is substituted in lieu thereof (*Effective July 1, 2010*):
- 3 (a) (1) In a certification proceeding, the council shall render a 4 decision upon the record either granting or denying the application as
- filed, or granting it upon such terms, conditions, limitations or
- 6 modifications of the construction or operation of the facility as the
- 7 council may deem appropriate.
- 8 (2) The council's decision shall be rendered in accordance with the 9 following:
- 10 (A) Not later than twelve months after the deadline for filing an 11 application following the request for proposal process for a facility 12 described in subdivision (1) or (2) of subsection (a) of section 16-50i or 13 subdivision (4) of said subsection (a) if the application was

- 15 subdivision (1) of said subsection (a);
- (B) Not later than one hundred eighty days after the deadline for filing an application following the request for proposal process for a facility described in subdivision (4) of said subsection (a) [,] and an application concerning a facility described in subdivision (3) of said subsection (a), provided the council may extend such [time] periods [may be extended by the council] by not more than one hundred eighty days with the consent of the applicant; and
 - (C) Not later than one hundred eighty days after the filing of an application for a facility described in subdivision (5) or (6) of said subsection (a), provided the council may extend such [time] period [may be extended by the council] by not more than one hundred eighty days with the consent of the applicant.
 - (3) The council shall file, with its order, an opinion stating in full its reasons for the decision. The council shall not grant a certificate, either as proposed or as modified by the council, unless it shall find and determine:
 - (A) Except as provided in subsection (c) of this section, a public need for the facility and the basis of the need;
 - (B) The nature of the probable environmental impact of the facility alone and cumulatively with other existing facilities, including a specification of every significant adverse effect, including, but not limited to, electromagnetic fields that, whether alone or cumulatively with other effects, <u>impact</u> on, and conflict with the policies of the state concerning [,] the natural environment, ecological balance, public health and safety, scenic, historic and recreational values, forests and parks, air and water purity and fish, aquaculture and wildlife;
- 42 (C) Why the adverse effects or conflicts referred to in subparagraph 43 (B) of this subdivision are not sufficient reason to deny the application;
- 44 (D) In the case of an electric transmission line, (i) what part, if any,

of the facility shall be located overhead, (ii) that the facility conforms to a long-range plan for expansion of the electric power grid of the electric systems serving the state and interconnected utility systems and will serve the interests of electric system economy and reliability, and (iii) that the overhead portions, if any, of the facility are cost effective and the most appropriate alternative based on a life-cycle cost analysis of the facility and underground alternatives to such facility, are consistent with the purposes of this chapter, with such regulations or standards as the council may adopt pursuant to section 16-50t, including, but <u>not</u> limited to, the council's best management practices for electric and magnetic fields for electric transmission lines and with the Federal Power Commission "Guidelines for the Protection of Natural Historic Scenic and Recreational Values in the Design and Location of Rights-of-Way and Transmission Facilities" or any successor guidelines and any other applicable federal guidelines and are to be contained within an area that provides a buffer zone that protects the public health and safety, as determined by the council. In establishing such buffer zone, the council shall [take into consideration] consider, among other things, residential areas, private or public schools, licensed child day care facilities, licensed youth camps or public playgrounds adjacent to the proposed route of the overhead portions and the level of the voltage of the overhead portions and any existing overhead transmission lines on the proposed route. At a minimum, the existing right-of-way shall serve as the buffer zone;

- (E) In the case of an electric or fuel transmission line, that the location of the line will not pose an undue hazard to persons or property along the area traversed by the line;
- (F) In the case of an application that was heard under a consolidated hearing process with other applications that were common to a request for proposal, that the facility proposed in the subject application represents the most appropriate alternative among such applications based on the findings and determinations pursuant to this subsection; and

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(G) In the case of a facility described in subdivision (6) of subsection (a) of section 16-50i that is (i) proposed to be installed on land under agricultural restriction, as provided in section 22-26cc, that the facility will not result in a material decrease of acreage and productivity of the arable land, or (ii) proposed to be installed on land that is near a school, as defined in section 10-154a, that the facility will be not less than seven hundred fifty feet from such school.

(b) (1) Prior to granting an applicant's certificate for a facility described in subdivision (5) or (6) of section 16-50i, the council shall examine, in addition to its consideration of subdivisions (1) to [(5)] (3), inclusive, of subsection (a) of this section: (A) The feasibility of requiring an applicant to share an existing facility, as defined in subsection (b) of section 16-50aa, within a technically derived search area of the site of the proposed facility, provided such shared use is technically, legally, environmentally and economically feasible and meets public safety concerns, (B) whether such facility, if constructed, may be shared with any public or private entity [which] that provides telecommunications or community antenna television service to the public, provided such shared use is technically, environmentally and economically feasible at fair market rates, meets public safety concerns, and the parties' interests have been considered, and (C) whether the proposed facility would be located in an area of the state which the council, in consultation with the Department of Environmental Protection and any affected municipalities, finds to be a relatively undisturbed area that possesses scenic quality of local, regional or state-wide significance. The council may deny an application for a certificate if it determines that (i) shared use under the provisions of subparagraph (A) of this subdivision is feasible, (ii) the applicant would not cooperate relative to the future shared use of the proposed facility, or (iii) the proposed facility would substantially affect the scenic quality of its location and no public safety concerns require that the proposed facility be constructed in such a location.

110 (2) When issuing a certificate for a facility described in subdivision

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(5) or (6) of subsection (a) of section 16-50i, the council may impose 111 112 such reasonable conditions as it deems necessary to promote 113 immediate and future shared use of such facilities and avoid the 114 unnecessary proliferation of such facilities in the state. The council 115 shall, prior to issuing a certificate, provide notice of the proposed 116 facility to the municipality in which the facility is to be located. Upon 117 motion of the council, written request by a public or private entity 118 [which] that provides telecommunications or community antenna 119 television service to the public or upon written request by an interested 120 party, the council may conduct a preliminary investigation to 121 determine whether the holder of a certificate for such a facility is in 122 compliance with the certificate. Following its investigation, the council 123 may initiate a certificate review proceeding, which shall include a 124 hearing, to determine whether the holder of a certificate for such a 125 facility is in compliance with the certificate. In such proceeding, the 126 council shall render a decision and may issue orders [which] it deems 127 necessary to compel compliance with the certificate, which [orders] 128 may include, but not be limited to, revocation of the certificate. Such 129 orders may be enforced in accordance with the provisions of section 130 16-50u.

- (c) (1) The council shall not grant a certificate for a facility described in subdivision (3) of subsection (a) of section 16-50i, either as proposed or as modified by the council, unless it finds and determines a public benefit for the facility.
- (2) The council shall not grant a certificate for a facility described in subdivision (1) of subsection (a) of section 16-50i [which] that is substantially underground or underwater except where such [facilities interconnect] facility interconnects with existing overhead facilities, either as proposed or as modified by the council, unless it finds and determines a public benefit for [the facility, in the case of such facility that is] a facility substantially underground [, and] or a public need for [such facility, in the case of such facility that is] a facility substantially underwater

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- (3) For purposes of [subparagraph (A) of] this [subdivision] section, 144 a public benefit exists [if such] when a facility is necessary for the reliability of the electric power supply of the state or for the development of a competitive market for electricity and a public need 148 exists [if such] when a facility is necessary for the reliability of the 149 electric power supply of the state.
 - (4) Any application for an electric transmission line with a capacity of three hundred forty-five kilovolts or more that is filed on or after May 1, 2003, [and] that proposes the underground burial of such line in all residential areas and overhead installation of such line in industrial and open space areas [affected by such proposal] shall have a rebuttable presumption of meeting a public benefit for such facility if the facility is substantially underground [,] and meeting a public need for such facility if the facility is substantially above ground. Such presumption may be overcome by evidence submitted by a party or intervenor to the satisfaction of the council.
 - (d) If the council determines that the location of all or a part of the proposed facility should be modified, it may condition the certificate upon such modification, provided the municipalities [, and persons residing or located in such municipalities, affected by the modification and the residents of such municipalities shall have had notice of the application [as provided in] pursuant to subsection (b) of section 16-50l.
 - (e) In an amendment proceeding, the council shall render a decision [within] not later than ninety days of the filing of the application or adoption of the resolution initiating the proceeding. The council shall file an opinion with its order stating its reasons for the decision. The council's decision shall include the findings and determinations enumerated in subsection (a) of this section which are relevant to the proposed amendment.
- 174 (f) [A] The council shall serve a copy of the order and opinion issued 175 therewith [shall be served] upon each party and <u>publish</u> a notice of the

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issuance of the order and opinion [shall be published] in such newspapers as will serve substantially to inform the public of the issuance of such order and opinion. The name and address of each party shall be set forth in the order.

- (g) In [making its decision as to] <u>deciding</u> whether [or not] to issue a certificate, the council shall in no way be limited by [the fact that] the applicant [may] already [have] <u>having</u> acquired land or an interest therein for the purpose of constructing the facility [which] <u>that</u> is the subject of its application.
- [(h) For purposes of this section, a public need exists for an energy facility if such facility is necessary for the reliability of the electric power supply of the state.]
 - [(i)] (h) For a facility described in subdivision (1) of subsection (a) of section 16-50i [,] with a capacity of not less than three hundred forty-five kilovolts, [or greater, there] the presumption shall be [a presumption] that a proposal to place the overhead portions, if any, of such facility adjacent to residential areas, private or public schools, licensed child day care facilities, licensed youth camps or public playgrounds is inconsistent with the purposes of this chapter. An applicant may rebut this presumption by demonstrating to the council that [it] burying the facility will be technologically infeasible. [to bury the facility.] In determining such infeasibility, the council shall consider the effect of burying the facility on the reliability of the electric transmission system of the state and whether the cost of any contemplated technology or design configuration may result in an unreasonable economic burden on the ratepayers of the state.

This act shall take effect as follows and shall amend the following sections:		
Section 1	July 1, 2010	16-50p

Statement of Purpose:

To prevent cell phone towers from being installed near schools.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]